

April 14, 2023

Ms. Mayte D. Gamiotea
Pension Administrator
Retirement Plan for Employees of the
Town of Surfside
9293 Harding Avenue
Surfside, Florida 33154

Re: Retirement Plan for Employees of the Town of Surfside GASB Statement No. 67 Year End (*True-Up*)

Dear Mayte:

As requested, we are pleased to enclose a copy of the Year-End Disclosure Report of actuarial information as of September 30, 2022 for the Retirement Plan for Employees of the Town of Surfside (Plan) required under GASB Statement No. 67.

We are pleased to enclose the following exhibits:

- Statement of Change in Net Pension Liability and Ratios
- Schedule of Contributions
- Notes to Schedule of Contributions
- Discount Rate
- Sensitivity Analysis

For GASB Statement No. 67, the actuarial valuation of the liabilities is determined as of the beginning of the year, October 1, 2021, and *rolled forward* to the measurement date, September 30, 2022. As you are aware, using the beginning year valuation liabilities allows for timelier reporting at year end. If significant changes occur during the year, such as benefit changes or changes in assumptions or methods, these may need to be reflected in the process.

The enclosed exhibits were based upon draft financial information as of September 30, 2022, which was furnished by the Town. If this draft financial information changes during the auditing process, these exhibits may require revision.

Please note there are other items not listed above that will be required in the Plan's financial statements and / or the Town's Comprehensive Annual Financial Report (Annual Report) to fully comply with GASB Statement No. 67 standards. This additional information will need to be provided by the Plan's investment consultants, accountants or other financial statement preparers.

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## **Required Disclosures**

Plan provisions, member census data and actuarial assumptions and methods employed for purposes of our calculations are the same Plan provisions, member census data and actuarial assumptions and methods utilized for the October 1, 2021 Actuarial Valuation.

The actuarial assumptions used in this Actuarial Valuation are as adopted by the Board of Trustees. The economic and demographic actuarial assumptions are based on the results of actuarial Experience Studies for the periods October 1, 2009 - September 30, 2014. The mortality assumptions are as prescribed by statute. Each assumption represents an estimate of future Plan experience.

Financial data was provided by the Town for the October 1, 2022 Actuarial Valuation. DROP account balances total \$508,388 as of September 30, 2022.

The GASB Net Pension Liability and Plan Fiduciary Net Position as a Percentage of Total Pension Liability may not be appropriate for assessing the sufficiency of Plan assets to meet the estimated cost of settling benefit obligations but may be appropriate for assessing the need for or the amount of future contributions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: Plan experience differing from anticipated under the economic or demographic assumptions; changes in economic or anticipated under the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and changes in Plan provisions or applicable law. Due to the limited scope of the actuary's assignment, the actuary did not perform an analysis of the potential range of such future measurements.

This report should not be relied on for any purpose other than the purpose described in the primary communication. Determinations of the financial results associated with the benefits described in this report in a manner other than the intended purpose may produce significantly different results.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement plans. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of the Plan as of the valuation date. All



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calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

This report was prepared at the request of the Board and is intended for use by the Board and those designated or approved by the Board. This report may be provided to parties other than the Board only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The signing actuaries are independent of the Plan Sponsor.

The undersigned are Members of the American Academy of Actuaries and meet the qualification standards of the American Academy of Actuaries to render the actuarial opinions contained in this report.

If you should have any questions concerning the above or if we may be of further assistance with this matter, please do not hesitate to contact us.

Sincerest regards,

Gabriel, Roeder, Smith & Company

Shelly L. Jones, E.A., A.S.A., M.A.A.A.

Michelle Jones

Consultant and Actuary

Jennifer M. Borregard, E.A., M.A.A.A.

Jennifee Borregard

**Consultant and Actuary** 

**Enclosures** 



#### I. Net Pension Liability and Related Ratios

	Measurement date	9/30/2014		9/30/2015		9/30/2016		9	9/30/2017		9/30/2018		9/30/2019		9/30/2020		9/30/2021 *		9/30/2022
A.	Total Pension Liability (TPL)																		
	Service Cost	\$	888,988	\$	901,998	\$	932,365	\$	1,052,014	\$	1,002,537	\$	1,113,128	\$	1,317,790	\$	1,313,601	\$	1,337,655
	Interest		1,227,596		1,336,817		1,458,652		1,646,114		1,745,881		1,870,676		2,186,887		2,433,741		2,517,336
	Benefit Changes		35,244		0		0		282,066		0		0		2,630,481		0		0
	Difference Between Actual and Expected Experience		170,264		100,031		(35,527)		297,252		(348,726)		388,826		(293,683)		525,596		255,935
	Assumption Changes		0		0		402,655		93,312		0		0		(617,989)		0		0
	Benefit Payments, including																		
	Refunds of Member Contributions		(545,746)		(665,021)		(602,692)		(651,287)		(819,116)		(1,308,821)		(877,926)		(991,925)		(1,032,365)
	Net Change in Total Pension Liability	\$	1,776,346	\$	1,673,825	\$	2,155,453	\$	2,719,471	\$	1,580,576	\$	2,063,809	\$	4,345,560	\$	3,281,013	\$	3,078,561
	Total Pension Liability (TPL) - (beginning of year)		15,562,038		17,338,384		19,012,209		21,167,662		23,887,133		25,467,709		27,531,518		31,877,078		35,158,091
	Total Pension Liability (TPL) - (end of year)	\$	17,338,384	\$	19,012,209	\$	21,167,662	\$	23,887,133	\$	25,467,709	\$	27,531,518	\$	31,877,078	\$	35,158,091	\$	38,236,652
В.	Plan Fiduciary Net Position																		
	Contributions - Town and State	\$	631,584	\$	727,022	Ś	757,304	\$	797,359	\$	917,274	Ś	817,472	\$	1,141,115	Ś	1,420,078	Ś	1,480,712
	Contributions - Member	•	349,600		391,213		383,619		462,846		459,190		498,404		696,439		489,986		624,222
	Net Investment Income		1,396,431		(132,329)		1,850,417		2,017,750		1,579,816		990,373		1,267,297		6,273,528		(5,203,486)
	Benefit Payments, including		_,		(===,===,		_,,		_,,		_,_,_,		227,212		_,,		-,=: -,==		(=,===, :==,
	Refunds of Member Contributions		(545,746)		(665,021)		(602,692)		(651,287)		(819,116)		(1,308,821)		(877,926)		(991,925)		(1,032,365)
	Administrative Expenses		(80,194)		(85,426)		(130,686)		(85,518)		(120,389)		(118,212)		(108,171)		(161,767)		(128,010)
	Other		0		0		(130,000,		0		0		0		(57,617)		0		1,847
	Net Change in Plan Fiduciary Net Position	Ś	1,751,675	\$	235,459	Ś	2,257,962	Ś	2,541,150	Ś	2,016,775	Ś	879,216	Ś		Ś	7,029,900	Ś	(4,257,080)
	Plan Fiduciary Net Position - (beginning of year)	Y	14,506,355	Y	16,258,030	Y	16,493,489	Υ	18,751,451	Y	21,292,601	Y	23,309,376	Y	24,188,592	Υ	26,249,729	7	33,279,629
	Plan Fiduciary Net Position - (end of year)	Ś	16,258,030	Ś	16,493,489	Ś	18,751,451	Ś	21,292,601	Ś	23,309,376	Ś	24,188,592	Ś	26,249,729	Ś	33,279,629	Ś	29,022,549
	(6.12.6.7.02.7.		10,200,000	Ť	10, 150, 105	Ť	10,701,101	Ť	21,232,001	Ť	20,000,070	Ě	2 1,120,001	Ť	20,2 :5,7 25	<u> </u>	33,273,023	Ť	23,022,013
C.	Net Pension Liability (NPL) - (end of year): (A) - (B)	\$	1,080,354	\$	2,518,720	\$	2,416,211	\$	2,594,532	\$	2,158,333	\$	3,342,926	\$	5,627,349	\$	1,878,462	\$	9,214,103
D.	Plan Fiduciary Net Position as a Percentage of TPL:																		
	(B) / (A)		93.77 %		86.75 %		88.59 %		89.14 %		91.53 %		87.86 %		82.35 %		94.66 %		75.90 %
_	Covered Payroll **	Ś	F 402 70F	<u>ر</u>	F 224 20C	۲.	F 740 473	ć	F 700 022	۲.	E 040 E0E	<u>ر</u>	6 220 205	<u>ر</u>	6 702 704	,	6 360 004	,	6 206 420
E.	Covered Payron	<b>&gt;</b>	5,103,795	\$	5,321,296	\$	5,710,172	\$	5,766,823	\$	5,849,505	\$	6,239,285	\$	6,702,791	\$	6,360,884	\$	6,206,128
F.	NPL as a Percentage of Covered Payroll: (C) / (E)		21.17 %		47.33 %		42.31 %		44.99 %		36.90 %		53.58 %		83.96 %		29.53 %		148.47 %
G.	Notes to Schedule:																		
	Valuation Date		10/1/2013		10/1/2014		10/1/2015		10/1/2016		10/1/2017		10/1/2018		10/1/2019		10/01/2020		10/01/2021
			-, , -=-																

Update procedures used to roll forward TPL excluding DROP account balances to the measurement dates - actual DROP account balances as of measurement dates included in TPL.

See Notes to Schedule of Contributions for benefit and assumption changes. No benefit or assumption changes for measurement period ending September 30, 2022.



<sup>\*</sup> As reported in the Plan's financial statement

<sup>\*\*</sup> Reported payroll used to determine contribution as provided under GASB No. 82.

## **GASB Statement Number 67 Information**

# II. Schedule of Employer Contributions

Actuarially Fiscal Year Determined End 9/30 Contribution		termined	Co	Actual Intribution		ontribution Deficiency (Excess)	Covered Payroll <sup>1,2</sup>	Actual Contribution as a % of Covered Payroll		
2013	\$	534,209	\$	534,209	\$	0	\$ 4,359,957	12.25%		
2014	·	631,584	•	631,584	·	0	5,103,795	12.37%		
2015		727,022		727,022		0	5,321,296	13.66%		
2016		757,304		757,304		0	5,710,172	13.26%		
2017		797,359		797,359		0	5,766,823	13.83%		
2018		917,274		917,274		0	5,849,505	15.68%		
2019		817,472		817,472		0	6,239,285	13.10%		
2020		945,871		1,141,115		(195,244)	6,702,791	17.02%		
2021		1,264,960		1,420,078		(155,118)	6,360,884	22.33%		
2022		1,326,786		1,480,712		(153,926)	6,206,128	23.86%		

 $<sup>^{\</sup>scriptsize 1}$  Projected prior to fiscal year ended September 30, 2014



 $<sup>^{2}\,</sup>$  Reported payroll on which contributions to the Plan are based as provided under GASB No. 82

#### **GASB Statement Number 67 Information**

#### III. Notes to Schedule of Contributions

**Valuation Date:** Actuarially determined contributions are calculated as of October 1st - two years prior the fiscal year

end in which contributions are reported.

Methods and Assumptions Used to Determine Contribution Rates for Fiscal Year Ended September 30, 2022:

**Actuarial Cost Method** Entry Age

Amortization Method Level dollar amount, Closed

**Amortization Period** 30 years

**Asset Valuation Method** 5-year smoothed market

Inflation 2.5% 4.0% - 8.0% Salary Increases 7.25% Investment Rate of Return

Retirement Age Experience-based table of rates that are specific to the type of eligibility condition

Mortality

For healthy participants during employment, PUB-2010 Headcount Weighted Safety Employee Female Mortality Table and Safety Below Median Employee Male Mortality Table, both set forward 1 year, with fully generational mortality improvements projected to each future decrement date with Scale MP-2018. For healthy participants post employment, PUB-2010 Headcount Weighted Safety Healthy Retiree Female Mortality Table and Safety Below Median Healthy Retiree Male Mortality Table, both set forward 1 year, with fully generational mortality improvements projected to each future decrement date with Scale MP-2018.

For healthy participants during employment, PUB-2010 Headcount Weighted General Below Median Employee Mortality Table, separate rates for males and females, set back 1 year for males, with fully generational mortality improvements projected to each future decrement date with Scale MP-2018. For healthy participants post employment, PUB-2010 Headcount Weighted General Below Median Healthy Retiree Mortality Table, separate rates for males and females, set back 1 year for males, with fully generational mortality improvements projected to each future decrement date with Scale MP-2018.

For disabled Police Officers, 80% PUB-2010 Headcount Weighted General Disabled Retiree Mortality Table / 20% PUB-2010 Headcount Weighted Safety Disabled Retiree Mortality Table, separate rates for males and females, without mortality improvements projected.

For disabled General Employees, PUB-2010 Headcount Weighted General Disabled Retiree Mortality Table, separate rates for males and females, both set forward 3 years, without mortality improvements projected.

**Cost of Living Adjustment** 

1.5% / 2.0%

#### Other Information:

### **Benefit Changes**

2019: Normal and early retirement eligibility was updated for Police Officers, General and Senior Management members, maximum benefit was updated to 80% for General members and the COLA was updated from 1.5% to 2.0% for retirements after January 14, 2020 for Police Officers and January 1, 2020 for General and Senior Management members; 2016: Created a senior management member class, changed retirement eligibility and vesting for Town Attorney along with increased benefit accrual rates, benefit cap and employee contributions for general employees and senior management. 2013: Police Officers - normal retirement eligibility updated to include completion of 15 years and 4 months of service if hired on a full time basis in March 2003; General Employees - may enter DROP upon attainment of normal retirement. 2012: Police Officers - normal retirement eligibility updated to the earliest of (1) age 52 with 20 years of Creditable Service, (2) age 62 with 5 years of Creditable Service or (3) completion of 25 years of Creditable Service. 2011: Town Manager and Town Attorney allowed to opt out of Plan.



#### **GASB Statement Number 67 Information**

#### III. Notes to Schedule of Contributions (cont'd)

## **Assumption Changes**

2019: Mortality assumptions and retirement rates for General and Senior Management members updated. 2016: Mortality rates updated for healthy participants per State statute. 2015: Investment return updated from 7.5% to 7.25%; mortality, withdrawal rates, salary increase factors and retirement rates updated. 2012: Mortality assumption for healthy General Employees updated to RP 2000 Combined Mortality Table (RP 2000 Disabled Mortality Table for disabled lives), separate rates for males and females, 15 years generational projection from valuation date for actives - 7 years generational projection from valuation date for inactives with Scale AA; mortality assumption for healthy Police Officer participants updated to RP 2000 Combined Mortality Table with Blue Collar Adjustment, separate rates for males and females, 15 years generational projection from valuation date for actives - 7 years generational projection from valuation date for inactives with Scale AA.

## IV. Discount Rate

A discount rate of 7.25% was used to measure the TPL. This discount rate was based on the expected rate of return on Plan investments of 7.25%. The projection of cash flows used to determine this discount rate assumed member contributions will be made at the current member contribution rate and employer contributions will be made at rates equal to the difference between actuarially determined current contribution rates and the member contribution rate. Based on these assumptions, the pension Plan's fiduciary net position was projected to be available to make all projected future expected benefit payments of current Plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the TPL.

## Sensitivity of the NPL to the Discount Rate Assumption

Measurement date: September 30, 2022

		Current								
	1	% Decrease	Dis	scount Rate	19	% Increase				
Discount Rate		6.25%		7.25%		8.25%				
NPL	\$	14,602,748	\$	9,214,103	\$	4,813,433				

