ORDINANCE NO. 20	022- <u>1727</u>
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AN ORDINANCE OF THE TOWN COMMISSION OF THE TOWN OF SURFSIDE, FLORIDA, AMENDING ARTICLE II, "PUBLIC BEACHES," OF CHAPTER 86, "WATERWAYS" OF THE TOWN'S CODE OF ORDINANCES RELATING TO **PUBLIC FURNITURE** AND **BEACHES:** PROVIDING FOR CODIFICATION; PROVIDING FOR SEVERABILITY; PROVIDING FOR CONFLICTS; AND PROVIDING FOR AN EFFECTIVE DATE. 

WHEREAS, on December 13, 2016, the Town of Surfside ("Town") adopted Ordinance No. 16-1658 amending, among other things, Article II, "Public Beaches," of Chapter 86, "Waterways" of the Town Code of Ordinances (the "Code"), to regulate beach furniture on the public beach in order to protect public access to the beach, prohibit obstructions that impact reasonable access to the beach by the public and emergency vehicles, and diminish impacts to native vegetation, sea turtles, and other wildlife; and

WHEREAS, on June 13, 2017, the Town adopted Ordinance No. 17-1662 further amending the beach furniture regulations of the Code to clarify terms and conditions, including beach furniture permit application and operational requirements; and

WHEREAS, on September 10, 2020, the Town adopted Ordinance No. 2020-1714 further amending the beach furniture regulations of the Code to modify terms and conditions, including increased limitations on beach furniture permit applications, and operational requirements; and

WHEREAS, after having had the benefit of the beach furniture permit requirements and process as operational since the adoption of Ordinance Nos. 2016-1658, 2017-1662 and 2020-1714, and after numerous public hearings and input from the public and hotel and condominium operators on the placement and storage of beach furniture on the public beach, the Town wishes to further amend the Code as provided herein; and

WHEREAS, the Town Commission finds that beachfront condominium and hotel beach furniture operations have been impacted by the restrictions in Ordinance No. 2020-1714, which resulted in a lawsuit challenging the current beach furniture regulations; and

WHEREAS, the Town Commission finds that such restrictions have impacted hotel and condominium beach furniture operations and may have impacted the Town's ability to compete with other beachfront destinations for tourism; and

WHEREAS, the Town Commission finds that Ordinance No. 2020-1714 established appropriate areas or location for the placement of beach furniture by beach furniture operators, but imposed additional and restrictive limitations on the numbers, staging and presetting of beach furniture, and on the use of any form of vehicle to transport beach furniture, over and above the limitations on placement; and

WHEREAS, the Town Commission held a special meeting on June 28, 2022 to discuss the parameters of an amendment to the beach furniture regulations contained in Chapter 86 of the Code and instructed the Town Attorney to prepare an ordinance based on its direction; and

WHEREAS, the Town Commission desires to continue to allow the public, hotel guests, and condominium residents and guests to utilize beach furniture on the public beach for their use and enjoyment; and

WHEREAS, the Town Commission seeks to modify regulations relating to beach furniture on the public beach by hotel and condominium beach furniture operators, while balancing the public's use of the beach and preservation of the environment, marine life and vegetation; and

WHEREAS, the Town Commission's intent is for beachfront hotels and condominiums to provide beach furniture services on a defined portion of the public beach largely on an asneeded, on-demand basis; and

WHEREAS, the Town Commission's intent is that the defined portion of the public beach provide authorized areas where beach furniture may be placed, without obstructing or impeding lifeguard towers, safety corridors, street ends, adjacent properties, or public beach access areas; and

WHEREAS, Section 150 of the Charter approved by referendum on March 15, 2022 prohibits the overnight storage of privately-owned property on the beach; and

WHEREAS, the Town Commission seeks to continue to prohibit the overnight storage of beach furniture on the beach in accordance with the Charter and for the public health, safety, and welfare; and

WHEREAS, the Town Commission desires to maintain the prohibition on vehicular traffic and the operation of any vehicles on the public beach and dunes, with limited exceptions for Town operations, emergency vehicles, or for individuals with mobility impairments, but to allow limited use of low-speed carts (that are not designed to be ridden on) within the hardpack area only for assisting with the movement of beach furniture by beach furniture operators to and from the beach; and

WHEREAS, the Town Commission finds that this Ordinance balances the public's access to the use, and enjoyment of the beach, the preservation of the public beach, environment, and marine wildlife and vegetation, and the public health, safety and welfare of the Town's residents, property owners and visitors, with the rights and expectations of condominium residents and hotel operators, and their respective guests; and

WHEREAS, the Town Commission held its first public meeting on this Ordinance on August 9, 2022, and, having complied with applicable notice requirements, approved it on first reading with modifications; and

WHEREAS, the Town Commission has conducted a second duly noticed public meeting on this ordinance on September 13, 2022, and further finds the proposed changes to the Code are

in the best interests of the community and promote the public health, safety and welfare of Town residents and property owners.

## NOW, THEREFORE, BE IT ORDAINED BY THE COMMISSION OF THE TOWN OF SURFSIDE AS FOLLOWS:1

<u>Section 1.</u> <u>Recitals.</u> That the above-stated recitals are true and correct and are incorporated herein by this reference.

Section 2. Town Code Amended. That the Code of Ordinances of the Town of Surfside, Florida is hereby amended by amending Article II, "Public Beaches" of Chapter 86, "Waterways" as follows:

Chapter 86 – Waterways

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86 Article II. – Public Beaches

87 Division 1. – Generally

Section 86-26. - Definitions.

The following words, terms and phrases, when used in this article, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Beach furniture includes, but is not limited to, any chair (including lounge chair), umbrella, tent or any other object that is used on the public beach.

Beach furniture operator is a hotel or condominium association located on the east side of Collins Avenue that provides beach furniture services to its its building residents and verified guests.

Beach furniture setup is the daily organized preplacement, presetting or, pre-positioning or stacking of beach furniture by a beach furniture operator or user on the beach in anticipation of use. Beach furniture setup shall not include beach furniture staging.

Beach furniture staging is the organized, daily and temporary placement or stacking of beach chairs by a beach furniture operator in preparation for as-needed, on-demand distribution to beach furniture users. Staging shall be limited to a designated staging area not to exceed one eight (8) foot by eight (8) foot portion of the public beach (located within the beach furniture operation aAllocation aArea 15-feet seaward of the vegetation line of the dune as set forth in Section 86-30(g)(iii)), as defined in section 86-31(2)c.) for beach furniture operators with properties with less than 200 feet of beach frontage, and one twelve (12) foot by twelve (12) foot portion of the public beach within the Beach Furniture Allocation Area for beach furniture operators with properties with 200 feet or more of beach frontage, subject to per 100 feet of beach frontage of the beach furniture operator with a maximum permitted height of stacked chairs of 4.5 feet, in preparation for as needed, on demand distribution to beach furniture users.

Coding: Strikethrough words are deletions to the existing words. <u>Underlined words</u> are additions to the existing words. Changes between first and second reading are indicated with highlighted double strikethrough and double underline.

Beach furniture storage is the daytime or overnight storage of beach furniture on the public beach.

Beach furniture user is an individual using any item of beach furniture while on the public beach. This applies to the general public, condominium residents and guests, and verified hotel guests.

Exclusion zone means all waters within the center line of 96th Street on the north and southward to the northerly line of 87th Terrace, including all improvements, recreational areas and property therein measured from the mean low water line; and that portion of the water area of the Atlantic Ocean, marked by regulatory markers, extended up to a maximum of 300 feet off shore from the mean high water line lying between the center line of 96th Street to the northerly line of 87th Terrace, as described on Exhibit A. As the markers will move about their anchor location with the tides and currents, enforcement of the exclusion zone shall extend to the area defined by the markers at the water surface at the time of infraction.

Editor's note— Exhibit A is not included herein but is available for public inspection at town offices.

Idle speed/no wake means a motorboat speed not greater than that necessary to maintain steerageway. A motorboat that is operating on a plane is not proceeding at idle speed/no wake.

*Motorboat* means any vessel, including personal watercraft, that is propelled or powered by machinery and that is used or capable of being used as a means of transportation on water.

Operate means to be in charge of, or in command of or in actual physical control of a motorboat in the exclusion zone.

Personal watercraft means a small class A-1 or A-2 vessel that uses an outboard motor or an inboard motor powering a water jet pump as its primary source of motive power and that is designed to be operated by a person sitting, standing, or kneeling on or being towed behind the vessel, rather than in the conventional manner of sitting or standing inside the vessel.

Public beach means land that is seaward of the erosion control line. It shall also include all easements and rights-of-way within the area that are utilized for public beach purposes.

Regulatory marker means any anchored or fixed marker in, on or over the water, or anchored platform on the surface of the water, and includes, but is not limited to, a bathing beach marker, speed zone marker, information marker, congested area marker or warning marker.

Vessel is synonymous with boat as referenced in Section 1(b), Article VII of the Florida Constitution and includes every description of watercraft, barge and airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water.

143 Sec. 86-27. - Intent of article.

It is the intent of the town commission to prohibit those activities by persons on the public beach of the town that adversely affect the attractiveness of the public beach or endanger citizens, residents and visitors who use its facilities. The town commission further finds and determines that motorboats that operate in the exclusion zone at excessive speeds or in a reckless and unsafe manner create a situation dangerous to the lives and property of persons using said waters within the exclusion zone; that excessive motorboat speed erodes shoreline property and destroys

bulkheads, seawalls, docks and piers; and that said excessive speed or the operation of motorboats in a reckless and unsafe manner reduces other available recreational uses for said waters. The town commission further finds and determines that because different size motorboats create different problems when they operate at the same speed, a flexible regulatory scheme is required.

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Section 86-30. - Limitations on beach furniture; prohibitions on beach and dune system.

- (a) Beach furniture shall not inhibit access to or use of the public beach, nor obstruct reasonable access on the public beach for pedestrians and emergency vehicles, nor impact native vegetation, nor destroy or disturb sea turtles or other wildlife, including their habitats and nesting sites.
- (b) Beach furniture setup shall be limited to <u>pre-setting of 0.1 chairs and umbrellas per lineal</u> foot of beach frontage five (5) chairs per beach furniture operator.
- (c) Beach furniture storage shall be prohibited on the public beach in accordance with Section 150 of the Town Charter. Limited daytime beach furniture setup and staging shall be permitted in accordance with the terms of this Article.
- (d) Except for beach furniture setup and staging as permitted by this Article, -pre-set beach furniture, beach furniture shall be removed from the public beach when not in use. Removal shall occur promptly after use of the beach furniture ceases.
- (e) Beach furniture provided by a beach furniture operator or a user that is a hotel or condominium for use by verified hotel guests or condominium residents or guests, shall be clearly identified as to its ownership, maintained in good condition, free from evidence of deterioration, weather, and discoloration at all times.
- (f) Storage boxes or similar shed-type structures on the public beach shall be prohibited.
- (g) Beach furniture staging shall be limited to beach chairs and umbrellas stairs stacked to a maximum height of 4.5 feet within the designated staging area.
- (h) Placement of beach furniture on the public beach shall comply with the following regulations and restrictions:
  - i. Beach furniture shall not be placed within 12 feet of the perimeter of a lifeguard tower, or within a 12-foot-wide path (6 feet to the north and south of the center line) extending behind and in front of a lifeguard tower, from the erosion control line to the ocean to allow lifeguard or emergency personnel unobstructed view and access to the public beach or ocean.
  - ii. Beach furniture shall not be placed at or within a 12-foot-wide path (6 feet to the north and south of center line) extending from any street end or public beach access route to the ocean, or in the 12-foot area immediately adjacent to the street ends, to ensure clear and unobstructed access by the public and emergency and maintenance vehicles and personnel.
  - iii. Beach furniture, including staging, shall be placed no less than 15 feet seaward of the edge of the vegetation line of the dune to ensure clear and unobstructed access by the public and emergency and maintenance vehicles and personnel.

iv. Beach furniture shall not be placed at or within 20 feet of the high tide water's edge to provide for unobstructed access to the water and recreational use.

- (i) In the event of a declared state of emergency, natural disaster, storm warning or severe weather alert, any beach furniture placed on the public beach shall be removed from the public beach within two (2) hours of the declared state of emergency, natural disaster, storm warning, or severe weather alert. Beach furniture shall not be placed on the public beach until such time as the beach is cleaned and/or raked after the emergency, natural disaster, storm, or severe weather event, and the Town Manager or designee advises that beach furniture may be placed on the public beach.
- (j) A request to relocate or remove beach furniture in violation of this article from a code enforcement officer, police or law enforcement personnel, or lifeguard shall be complied with immediately.
- (k) Motorized vehicular traffic and the operation of any motorized vehicles, whether engine, battery or electric-powered, is prohibited on the beach, upon a dune, in an area containing dune vegetation, or in the waters adjacent to the beach. The provisions of this subsection shall not apply to a person acting under authority of or with permission of the Town or other governmental agencies or entities for cleanup, maintenance, repairs, public safety, or emergencies, or to the use of any wheelchair or approved conveyance by an individual with a mobility impairment. To assist in the movement of beach furniture to and from the public beach, non-fuel powered motorized carts that can be pulled, pushed, or moved based on electric, battery or hydraulic power, that are not designed to be ridden on, and that do not exceed a maximum speed of three (3) miles per hour, may be used by a beach furniture operator only on the hardpack for the transportation of beach furniture to and from the public beach.
- (1) It is prohibited for any person or entity, including beach furniture operators, to sell, rent, or conduct any business or commercial activity, or to enter into any type of arrangement with other persons or entities including properties on the west side of Collins Avenue, related to beach furniture on the beach, upon a dune, in an area containing dune vegetation, or in the waters adjacent to a beach. Only beach furniture operators are permitted to conduct beach furniture operations on the public beach for their residents and verified guests, and no other person or entity may provide beach furniture services except as permitted in this article. Notwithstanding, this subsection Ordinance Article shall not prohibit a hotel or condominium, or the Town as the owner and operator of the Community Genter, either for itself or through a third party vendor, from providing its verified hotel guests or building condominium residents or their guests, or Town residents, or any party it contracts with with beach furniture operations or service in accordance with the provisions of this Article. The Town as the owner and operator of the Community Center may, either for itself or through a third party vendor, provide Town residents with beach furniture operations or service in accordance with the provisions of this Article.

## Section 86-31. –Beach furniture operator permits and requirements

A beach furniture operator must obtain a permit for beach furniture services. A beach furniture operator must procure a local business tax receipt and comply with the regulations of section 70-41 of the Town of Surfside Code and all required licenses or permits from Miami-Dade County,

the State of Florida and federal entities. The term of a beach furniture operator permit shall be one (1) year, unless revoked for failure to comply with applicable regulations of this Article.

Application. A beach furniture operator shall apply or provide annual supporting documentation to the Town annually by August 1 for a beach furniture operator permit on a form prepared by the Town with the applicable permit application fee. Beach furniture operator permits shall be valid annually from October 1 through September 30, unless revoked sooner for failure to comply with applicable regulations of this Article.

- (1) Beach furniture operator permit applications shall include the following:
  - a. An application fee of \$500.00 for hotels and \$250.00 for condominiums;
  - b. Beach furniture operations plan, including specifications on setup, storage, staffing and clean-up, and an evacuation plan, in the event of a natural disaster such as a tropical storm or hurricane, specifying a storage area during the natural disaster;
  - c. Signed and sealed survey of the beach furniture operator's property, which shall depict the dimension of beach frontage; and
  - d. Compliance with indemnification and insurance requirements pursuant to section 86-32 of the Town of Surfside Code. <del>Updated documentation demonstrating compliance</del> with indemnification and insurance requirements shall be provided in August of every year.
- (2) A beach furniture operator:

- a. Shall place beach furniture directly seaward of the beach furniture operator's property and only within an area that is 10 feet north of the seaward extension of the southern boundary and 10 feet south of the seaward extension of the northern boundary of the beach furniture operator's property in order to allow corridors to the ocean for use, safe access, and enjoyment by the general public.
- b. Shall provide trash receptacles to support beach furniture operations and remove all garbage, trash, litter, and debris contained therein when full. Trash receptacles must be removed from the public beach by the end of the beach operation day. A beach furniture operator shall continuously maintain and inspect the conduct at least three inspections of the beach, as needed, a minimum of three hours apart, to remove any garbage, trash, litter, or debris generated by the beach furniture operator's activity.
- c. Shall have no more than 0.30 chairs per lineal foot of beach frontage and 0.15 umbrellas per lineal foot of beach frontage only place beach furniture within the allowable beach furniture operation allocation area of the public beach at any one time, as depicted on Exhibit A attached hereto (graphic on Beach Furniture Operation Allocation Area), as amended and on file and available for inspection at the Town Clerk's office.
- d. Notwithstanding the foregoing, in no event shall a beach furniture operator have more than the maximum number of chairs and umbrellas on the public beach at any one time as specified herein and in Exhibit B attached hereto (Maximum Beach Furniture Allocation Chart), as may be amended by the Town from time to time, and on file and available for inspection at the Town Clerk's office, unless additional beach

furniture is approved by the Town Manager or designee upon a finding in his/her discretion that the beach furniture operator has made written application in advance that demonstrates increased demand for a specified time period and that the additional beach furniture can be reasonably placed within the Beach Furniture Operation Allocation Area.

- e. Shall be permitted to conduct beach furniture (chair) operations, including setup together with beach furniture setup and staging of stacked chairs to a height not to exceed 4.5 feet within a designated staging area up to 10 chairs maximum at any one time between the hours of 8:00 A.M. sunrise and sunset the hours of 8:00 AM to 6:00 PM, after which time the staging area must be completely broken down and all beach furniture (chairs) must be removed and stored on private property daily. The staging area shall be kept in a compact and orderly configuration, with all beach furniture/chairs stacked to the maximum permitted height of 4.5 feet when not in use.
- (3) Exemption. Nothing in this article shall require a permit from a beach furniture user to place beach furniture on the public beach for personal use on an as needed basis.
  - (4) Review of beach furniture operator permit application. A permit shall be granted upon the submittal of a completed application and the required fee in compliance with this article, as determined by the town manager or designee.
  - (5) A beach furniture operator permit is revocable if the applicant does not meet the requirements as specified in this article. A beach furniture operator permit shall not be renewed if open violations of this article or the beach furniture operator permit exist at the time of renewal.
  - (6) Appeals. If a beach furniture operator permit is denied or revoked by the town manager or designee, the beach furniture operator may, within 30 days of the decision, file a notice of appeal to the town commission. The appeal shall be heard as a quasi-judicial matter.
- 299 Section 86-32. Indemnification and insurance.

- The beach furniture operator agrees to indemnify, defend, save and hold harmless the town, its officers and employees from any and all claims, liability, lawsuits, damages and causes of action which may arise out of the permit and/or the beach furniture operator's activity on the public beach.
- 304 (b) The beach furniture operator agrees to obtain and maintain for the entire permit period, at its own expense, the following requirements:
  - (1) Commercial general liability insurance in the amount of \$1,000,000.00 per occurrence for bodily injury and property damage. The town must be named as an additional insured on this policy, and an endorsement must be issued as part of the policy reflecting compliance with this requirement.
  - (2) Workers' compensation and employers' liability as required by the state.
- 311 (c) All policies must be issued by companies authorized to do business in the state and rated 312 B+:VI or better per Best's Key Rating Guide, latest edition.

- 313 (d) The town must receive 30 days' written notice prior to any cancellation, non-renewal or material change in the coverage provided.
- 315 (e) The beach furniture operator must provide and have approved by the town an original certificate of insurance as evidence that the requirements set forth in this section have been met prior to commencing operations.
- 318 (f) Failure to comply with these requirements shall be deemed to be operating without a valid permit and shall cause an immediate suspension or revocation of the permit.
- 320 Section 86-33. Violations, civil fines and penalties.
- Any person or entity found to be in violation of any condition of this article issued herein shall first be issued a warning. Failure to correct the violation within 24 hours following the beach furniture operator's receipt of a warning shall result in the issuance of a civil violation notice as provided in section 15-10 of the Town Code.
- Violations of this section shall be subject to the following fines:
- 326 (1) If the violation is the first violation—\$100.00
- 327 (2) If the violation is the second violation of the original violation for which a \$100 fine was paid within the preceding 12 months—\$250.00
- 329 (3) Any subsequent violation after the second violation of the original violation within the preceding 12 months—\$500.00
  - (4) After the third violation for the same violation, a beach furniture operator shall be suspended from beach furniture operations for a period of one year from the date of violation.
- 334 Sec. 86-34. Lost or Abandoned Beach Furniture.
- Whenever a code compliance officer or law enforcement officer shall ascertain that an article of lost or abandoned beach furniture is present on the public beach, the officer shall follow the procedures set forth in Chapter 705, Florida Statutes, as may be amended from time to time. Notwithstanding, a code compliance officer may also enforce the provisions of this section in accordance with Section 86-33 of this article. Code compliance officers are designated to administer the provisions of this section and Chapter 705, Florida Statutes, as may be amended
- 341 from time to time, pertaining to lost or abandoned property. For the purpose of ascertaining
- whether unattended beach furniture has been lost or abandoned, any beach furniture left unattended
- for more than 24 hours shall be presumed to be lost or abandoned property.
- 344 Section 86-35. Reserved.

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346 Division 2. – Conduct

347 Sec. 86-36. - Scope.

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- 348 The provisions of this division apply to any of the areas within the corporate limits of the town
- 349 which by virtue of law or through municipal ownership or common usage are determined and
- 350 considered to be public beaches.
- 351 Sec. 86-37. Soliciting for commercial photography.
- No person shall solicit for a commercial photographer or to take pictures in connection with
- 353 commercial photography unless invited to do so by the person desiring that the picture be taken.
- 354 Sec. 86-38. Picnicking.
- No person shall picnic or eat or consume food on the beaches coming under this division.
- 356 Sec. 86-398. Drinking alcoholic beverages.
- No person shall drink or consume alcoholic beverages on the beaches coming under this division.
- 358 Sec. 86-4039. Build fires; Cooking.
- No person shall build or maintain a fire or cook on any beach coming under this division.
- Sec. 86-440. Peddling; Prohibition on Commercial Operation or Business on the Public Beach.
  - No person, firm or entity (other than the Town of Surfside) shall sell, or rent goods or services, or carry on any <u>commercial operation or</u> business on the <u>public</u> beaches <del>coming</del> under this <del>division</del> Article, except that licensed beach furniture operators that are in good standing shall be permitted to provide food and beverage services only to their residents and/or verified guests.

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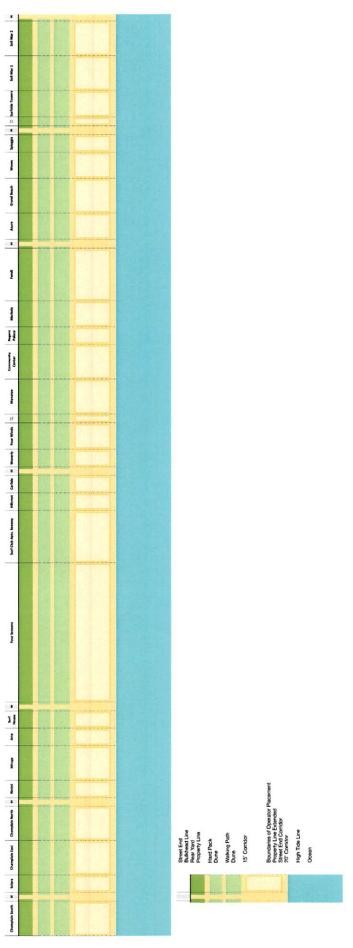
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- Section 3. Codification. It is the intent of the Town Commission that the provisions of this ordinance shall become and be made a part of the Town's Code of Ordinances, and that the sections of this Ordinance may be renumbered or relettered, and the word "ordinance" may be changed to "section," "article," "regulation," or such other appropriate word or phrase in order to accomplish such intentions.
- Section 4. Severability. The provisions of this Ordinance are declared to be severable and if any section, sentence, clause or phrase of this Ordinance shall for any reason be held to be invalid or unconstitutional, such decision shall not affect the validity of the remaining sections, sentences, clauses, and phrases of this Ordinance but they shall remain in effect, it being the legislative intent that this Ordinance shall stand notwithstanding the invalidity of any part.
- 377 <u>Section 5.</u> <u>Conflicts.</u> All ordinances or parts of ordinances, resolutions or parts of 378 resolutions, in conflict herewith, are repealed to the extent of such conflict.
- Section 6. Effective Date. This Ordinance shall become effective immediately upon final adoption on second reading.
- PASSED on first reading on the 10th day of August, 2022.

382	PASSED AND ADOPTED on second reading on the 13th day of September, 2022.			
383 384 385 386	First Reading: Motion by: Commissioner Meischeid Second by: Vice Mayor Rose			
387 388 389 390 391 392	Second Reading: Motion by: Vice Mayor Rose Second by: Commissioner Meischeid			
393 394 395 396 397 398 399 400	FINAL VOTE ON ADOPTION Commissioner Fred Landsman Commissioner Marianne Meischeid Commissioner Nelly Velasquez Vice Mayor Jeffrey Rose Mayor Shlomo Danzinger	Yes Yes Yes Yes Yes	D// /-	
401 402 403 404 405	~		Shlomo Danzingor, Mayor	
406 407 408 409 410 411 412	Sandra N. McCready, MMC Town Clerk	_		
413 414 415 416 417 418 419 420	APPROVED AS TO FORM AND LEGAL AND BENEFIT OF THE TOWN OF SURVEYS Serota Helfman Cole & Bierman, P. Town Attorney	RFSIDE O		



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